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PUBLIC PERSONS BROUGHT TO ADMINISTRATIVE RESPONSIBILITY UNDER ARTICLES OF CHAPTERS 5, 6 OF THE CODE ON ADMINISTRATIVE OFFENCES OF THE RUSSIAN FEDERATION

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In the article are represented the results of the analysis of the current legislation of the Russian Federation with regard to specific individuals – subjects of administrative responsibility among public persons for offenses specified in chapters 5 and 6 of the Code on Administrative Offences of the Russian Federation. Expresses the view about the next version of the codification of the CAO RF based on separate regulation of tort legal relations with different types of entities – public and private persons.

Key words: administrative responsibility, administrative offences, public persons, administrative responsibility of public persons, codification of administrative and tort legislation.

In accordance with previously determined by us public persons – subjects of administrative responsibility [2], the analysis of norms in the Special part of the Code on Administrative Offences of the RF [1] concerning enshrining in existing federal administrative-tort legislation responsibility of particular public persons (definitions of collective and individual persons applied by the legislator) is of interest.

Due to the fact that some articles of the CAO RF do not provide decoding of subjects of administrative responsibility, as well as is used a legal category of an official, identification of public persons was carried out by us in view of a legislation regulating one or another public legal relations. Results of the author's research of chapters 5 and 6 of the CAO RF are summarized in the table below.

Article of the	Subjects of administrative responsibility	
CAO RF	Individual subjects	Collective subjects
5.1	chairman, member of election committee and referendum committee	The Central Election Commission of the Russian Federation, election commissions of subjects of the Russian Federation, election commissions of municipalities, district election commissions, territorial (regional, city, etc.) commissions, divisional commissions
5.3	official of state bodies, local self-government bodies, public associations	state bodies, local self- government bodies, public associations, non-budgetary funds
5.4	official of a municipal authority, institutions and organizations, including a commander of the military unit, a head of a diplomatic mission carrying out registration (account) of voters, referendum participants, including an official of an election commission, referendum	
5.5	official of state and municipal organizations of broadcasting and editorial offices of state and municipal periodicals	state and municipal organizations in the media sphere
part 2 of article 5.6	chairman, chairman deputy, secretary or another member of election committee, referendum committee with a deciding vote	
5.7		state and local self-government bodies, state non-budgetary funds
5.8	official holding public office or elective municipal office	state and local self-government bodies, state non-budgetary funds
5.9	official of state and municipal organizations in the media sphere	State and municipal organizations, state non-budgetary funds advertising persons mentioned in the article

Article of the	Subjects of adminis	trative responsibility
CAO RF	Individual subjects	Collective subjects
5.10	official of election committee,	public associations, election and
3.10	referendum committee and	referendum committees
	public associations	Tereferialiti communes
5.11	official of public associations	public associations
5.12	official of state and municipal	state, municipal organizations
3.12	organizations, public	and public associations
	associations	and paone associations
5.13	official of state and municipal	state and municipal
	organizations, public	organizations, public
	associations in the media sphere	associations in the media sphere
5.14	official of state and municipal	•
	bodies, state and municipal	
	organizations, state non-	
	budgetary funds and public	
	associations	
5.15	official of election committee,	
	referendum committee,	
	state bodies and local self-	
	government bodies	
5.16	official of public associations	public associations
Part 2 of	chairman of election committee	
article 5.17	and referendum committee	
5.18		election association, an
		initiative group on referendum
		conducting, a different group of
7.10	.1 . 1	referendum participants
5.19	authorized representative for	election association, initiative
	financial matters of an election	group on referendum
	association, initiative group	conducting, a different group of
	on referendum conducting, a	referendum participants
	different group of referendum participants	
5.20	officials of, state non-budgetary	state non-hudgetary funds
3.20	funds, state corporations and	state non-budgetary funds, state corporations and public
	public associations	associations
5.21	official of federal bodies of	associations
	executive power, executive	
	bodies of subjects of the RF, and	
	local self-government bodies	
part 1 of	member of election committee	
article 5.22	and referendum committee	

Article of the	Subjects of administrative responsibility	
CAO RF	Individual subjects	Collective subjects
5.24	chairman, member of election	
	committee and referendum	
	committee of any level	
5.25	chairman of election committee	
	and referendum committee of	
	any level	
5.27	officials of state bodies, local	state bodies, local self-
	self-government bodies and	government bodies and state
	state non-budgetary funds	non-budgetary funds
5.28	officials of state bodies, local	state bodies, local self-
	self-government bodies and	government bodies and state
	state non-budgetary funds	non-budgetary funds
5.29	officials of state bodies, local	state bodies, local self-
	self-government bodies and	government bodies and state
	state non-budgetary funds	non-budgetary funds
5.30	official (representative of	state bodies, local self-
	employer) of state bodies, local	government bodies and state
	self-government bodies and	non-budgetary funds
	state non-budgetary funds	
5.31	official (representative of	state bodies, local self-
	employer) of state bodies, local	government bodies and state
	self-government bodies and	non-budgetary funds
	state non-budgetary funds	
5.32	official (representative of	
	employer) of state bodies, local	
	self-government bodies and	
	state non-budgetary funds	
5.33	official (representative of	
	employer) of state bodies, local	
	self-government bodies and	
	state non-budgetary funds	
5.34	official (representative of	
	employer) of state bodies, local	
	self-government bodies and	
	state non-budgetary funds	
5.35	official of a legal entity, in care	
	of which is a minor	
5.36	official of a legal entity, in care	
	of which is a minor	
5.37	official of a legal entity, in care	
	of which is a minor,	

Article of the	Subjects of adminis	trative responsibility
CAO RF	Individual subjects	Collective subjects
	of Child Protection Service and	
	Civil Status Registration Office	
5.38	official of executive bodies and	
	local self-government bodies	
5.39	official of government agencies,	
	executive bodies, local self-	
	government bodies and law-	
	enforcement agencies	
5.40	official of government agencies,	
	executive bodies, local self-	
	government	
5.41	official of local self-government	
	bodies and bodies of the social	
	insurance fund	
5.42	official of executive bodies	
	and local self-government	
	(employers)	
5.43	official of executive bodies and	
	local self-government	
5.45	official (a person holding	
	public office or is in the state or	
	municipal service)	
5.47	officials of government agencies,	
	local self-government bodies,	government bodies, election
	and members of election	committee and referendum
- 10	committee	committee
5.48	officials of government agencies,	public authorities, local self-
	local self-government bodies,	government bodies, owners of
	owners of state and municipal	state and municipal facilities and installations
5.40	facilities and installations	
5.49	official of local self-government	local self-government bodies in
	bodies in the case of the	the case of the organization of lotteries
5.50	organization of lotteries	electoral association
5.50	official – a deputy, as well as an authorized representative	electoral association
	for financial matters of electoral	
	association	
5.52	official of government agencies,	
	local self-government bodies,	
	state and municipal enterprises	
	and institutions,	
		<u> </u>

Article of the	Subjects of administrative responsibility	
CAO RF	Individual subjects	Collective subjects
	election committees, who are authorized to assist candidates, electoral associations to conduct agitational public events	
5.53	official of the Central Bank of Russia	The Bank of Russia (makes entries to the Central Catalogue of Credit Histories)
5.54	official of the Central Bank of Russia	The Bank of Russia (makes entries to the Central Catalogue of Credit Histories)
5.55	official of the Central Bank of Russia	The Bank of Russia (makes entries to the Central Catalogue of Credit Histories)
5.56	chairman, deputy chairman, secretary of election committee and referendum committee (except CEC)	
5.57	official of government agencies, local self-government bodies represented by the relevant ministries, committees, departments, and educational institutions themselves	under parts 1, 2 of the article: ministry, committees, departments of education and educational institutions itself
5.58	chairman, deputy chairman, secretary and member of election committee and referendum committee	
5.59	official of state bodies, local self-government bodies and law enforcement bodies	
5.60	official of state bodies, local self- government bodies	state bodies and local self- government bodies
5.61	official of state bodies, local self- government bodies	state bodies and local self- government bodies
5.62	official of state bodies, local self- government bodies	state bodies and local self- government bodies
5.63	official of state bodies, local self- government bodies and state non-budgetary funds	state bodies, local self- government bodies and state non-budgetary funds
6.3	official of state bodies, local self- government bodies and state non-budgetary funds	state bodies, local self- government bodies and state non-budgetary funds

Article of the	Subjects of administrative responsibility	
CAO RF	Individual subjects	Collective subjects
6.4	official of state bodies, local self-government bodies related to the work of housing and communal sector, passengers transportations, etc.	state bodies and local self- government bodies
6.5	official of state bodies and local self-government bodies related to the work of housing and communal sector	state bodies, local self- government bodies, state organizations and institutions that are involved in the considered area
6.6		state organizations and institutions that are involved in the considered area
6.7		state organizations and institutions that are involved in the considered area
6.15		state and municipal enterprises and institutions
6.16		state bodies, state organizations and institutions that are involved in the considered area

It should be noted that identification of specific subjects of administrative responsibility for provided for by the CAO RF administrative offences through regulated by a various sectorial legislation public relations, from which can only be possible to determine the composition of the specific participants of legal relations protected by the norms of the CAO RF, sometimes makes futile legal administrative prosecution of offenders by the bodies of administrative jurisdictions and their officials. Despite the complexity of forming the norms on administrative responsibility of guilty subjects of law by analogy with the administrative-tort legislation of Kazakhstan, the experience of the neighboring state deserves attention (when one administrative-tort law of the country is enough to determine the subject, object, subjective and objective part of an administrative offense).

However, we are a supporter of the new codification of the CAO RF, which seems in the allocating from it administrative-tort legislation covering its effect on various subjects: private and public ones. Indeed, no one is opposed to the separate regulation of labor and official relations, pensions of "red-tape-monger" and working part of the population, etc.

Refrences:

- 1. The Code on Administrative Offences of the Russian Federation, No. 195-FL of December 30, 2011[Kodeks Rossiiskoi Federatsii ob administrativnykh pravonarusheniyakh ot 30 dekabrya 2001 g. № 195-FZ]. *System GARANT* [Electronic resource], Moscow: 2012.
- 2. Alaev I. V. Public Persons the Subjects of Administrative Responsibility of the CAO RF [Publichnye litsa sub"ekty administrativnoi otvetstvennosti KoAP RF]. *Aktual'nye voprosy publichnogo prava The Topical Issues of Public Law*, 2012, no. 4, pp. 4-14.